

Message Text

SECRET

PAGE 01 NICOSI 02102 121044Z

50

ACTION NEA-06

INFO OCT-01 SS-14 ISO-00 IO-03 EUR-10 NSC-10 NSCE-00

CIAE-00 INR-10 NSAE-00 RSC-01 DRC-01 L-02 PM-03

DODE-00 OMB-01 /062 W

----- 085041

R 120955Z OCT 73

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC 7863

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LONDON

USMISSION USUN

USMISSION NATO

USDOCOSOUTH

USEUCOM

S E C R E T NICOSIA 2102

LIMDIS

E.O. 11652: XGDS-1

TAGS: PINT, PGOV, CY, GR, TU

SUBJECT: INTERCOMMUNAL TALKS

REF: NICOSIA 1962

SUMMARY: INTERCOMMUNAL TALKS RESUMED OCT 9, WILL MEET AGAIN OCT 12. OSORIO-TAFALL ANTICIPATES DEADLOCK, BLAMES DENKTASH. OSORIO CLAIMS TO HAVE BOTH INTERLOCUTORS' AGREEMENT TO AVOID FORMAL BREAKDOWN OF TALKS. WE AGREE DEADLOCK LIKELY FOR INDEFINITE PERIOD. REGRETTABLE, BUT UNLIKELY TO DISRUPT THE PRESENT GENERALLY TOLERABLE EQUILIBRIUM ON THE ISLAND. END SUMMARY

1. FOLLOWING SUMMARY OF STATUS OF INTERCOMMUNAL TALKS COMES FROM OSORIO-TAFALL EXCEPT AS SPECIFICALLY NOTED. PLEASE PROTECT, SINCE HE SPOKE VERY CANDIDLY ABOUT PERSONALITIES AND DEVELOPMENTS.

SECRET

SECRET

PAGE 02 NICOSI 02102 121044Z

2. INTERCOMMUNALTALKS MET OCT 9 AFTER MONTH IN ABEYANCE. DENKTASH REASSERTED RIGHT TO DISCUSS SWEEPING RANGE OF POWERS FOR COMMUNAL LOCAL AUTHORITIES. MEETING DEGENERATED INTO BICKERING. CLERIDES STATED FLATLY THAT DENKTASH WAS DESCRIBING SYSTEM OF REGIONAL AUTONOMY, AND IF HE INSISTED ON THIS THERE WAS NO REASON TO CONTINUE TALKS.

3. TURKS (PER TURKISH CHARGE) TOOK CLERIDES' STATEMENT AS VIRTUAL INVITATION TO BREAKOFF TALKS. (NOTE: WE THINK THEY OVERSTATE THE CASE.) TURKS HAVE, HOWEVER, NO INTENTION OF TAKING ONUS FOR THE BREAK. TURKISH CHARGE REAFFIRMED (AS DENKTASH HAS LONG MADE CLEAR) THAT CLERIDES' DESCRIPTION SUBSTANTIALLY CORRECT. TURKS WANT PHYSICALLY DEMARCATED AREAS AND SEPARATE "SHADOW MINISTRY" AND COMMUNAL BODIES DEALING WITH AREA OF RESPONSIBILITY OF EACH CENTRAL MINISTRY. CHARGE DID, HOWEVER, PROBE US AS TO KIND OF COMPROMISE GREEKS MIGHT ACCEPT.

4. OSORIO BELIEVES TURKISH DEMANDS ARE UNREASONABLE, AND CLAIMS HE TOLD DENKTASH SO AT PRIVATE SESSION OCT 10. OSORIO NOW CONCLUDES THAT MAKARIOS ON BASIS OF OWN "COST BENEFIT ANALYSIS" HAS ONLY LIMITED INTEREST IN SUCCESS OF TALKS, IN ANY CASE, AND NONE AT ALL ON BASIS WHICH TURKS PUTTING FORTH.

5. OSORIO CLAIMS THAT BOTH DENKTASH AND CLERIDES HAVE AUTHORIZED HIM TO DEFER OR INFORMALLY SUSPEND TALKS IF HE IS CONVINCED THAT DEADLOCK HAS BEEN REACHED. HE DOES NOT EXPECT MUCH OUT OF OCT 12 SESSION, AND THINKS POINT MAY BE APPROACHING WHEN A CHANGE OF STYLE MAY BE REQUIRED. HE WILL NOT FORMALLY CHANGE THE TALKS' FORMAT, BUT HE EXPECTS TO INJECT LONG DELAYS BETWEEN MEETINGS ("ON VARIOUS PRETEXTS, WHETHER OR NOT PEOPLE BELIEVE THEM"). IN MEANTIME, HE WILL ENGAGE IN PRIVATE DISCUSSIONS WITH EACH OF PRINCIPALS, AND PERHAPS WITH ATHENS, ANKARA AND OTHER INTERESTED GOVERNMENTS TO SEEK COMPROMISE FORMULAE.

6. OSORIO IS PESSIMISTIC, POINTS OUT THAT IT IS HARD TO TAKE A FRESH LOOK AT THE SITUATION WHEN THE INDIVIDUAL (MAKARIOS) WHO BROUGHT ABOUT THE SITUATION IS STILL IN POWER. MORE DIRECTLY, HOWEVER, HE TAXES DENKTASH FOR DEMANDING TOO
SECRET

SECRET

PAGE 03 NICOSI 02102 121044Z

MUCH AND FOR BEING TOO EMOTIONAL FOR SUCH NEGOTIATIONS.

7. COMMENT: OSORIO IS MERCURIAL, BUT THIS LINE IS UNUSUALLY PESSIMISTIC. TOUGH GREEK AND TURKISH POSITIONS COULD OF COURSE SIMPLY BE HARD BARGAINING, BUT WE BELIEVE THAT THEY ARE REAL, AND THAT ALDIKACTI HAS FORCED NEGOTIATORS TO FACE THE GULF BETWEEN THE TWO POSITIONS WHICH HAS LONG BEEN APPARENT TO US.

8. AN INDEFINITE FREEZE IN THE TALKS MAY NOT BE ALL THAT SERIOUS. THE GRIVASISTS WILL CLAIM THAT THIS PROVES THE TALKS WON'T WORK, AND THAT GREEKS NOW SHOULD GO FOR ENOSIS. HOWEVER, THE GRIVASISTS THEMSELVES ARE SCATTERED AND DEMORALIZED RIGHT NOW, AND SHOULD NOT POSE TOO SERIOUS A THREAT. MOST OTHER PLAYERS ON THE LOCAL SCENE HAVE A VESTED INTEREST IN MAINTAINING THE STATUS QUO FOR LACK OF ANY ALTERNATIVE MORE ATTRACTIVE (THOUGH ATHENS AND ANKARA MAY WISH FOR A SOLUTION). GREEK CYPRIOTS ARE PROSPERING, AND MAKARIOS PROBABLY IS NOT ANXIOUS TO TAKE RESPONSIBILITY FOR SIGNING A COMPROMISE WITH TURKS OR TO ENDEAVOR TO MAKE IT WORK. TURK CYPRIOTS PRESUMABLY WILLING TO LIVE A WHILE LONGER WITH STATUS QUO RATHER THAN COMPROMISE DEMAND FOR AUTONOMY. ALTHOUGH STEPS TOWARD DE FACTO INDEPENDENCE WILL SPEED UP. UNFICYP LIKES ITS WORK. EVEN OSORIO HIMSELF IS NOTICEABLY REFRAINING FROM HIS CHARACTERISTIC RESIGNATION THREATS. END COMMENT.

GRANT

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 12 OCT 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NICOSI02102
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1 GRANT
Errors: N/A
Film Number: n/a
From: NICOSIA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731035/aaaaazxw.tel
Line Count: 134
Locator: TEXT ON-LINE
Office: ACTION NEA
Original Classification: SECRET
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: LIMDIS
Reference: NICOSIA 1962
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 10 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10-Oct-2001 by rowellE0>; APPROVED <14-Nov-2001 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: INTERCOMMUNAL TALKS
TAGS: PINT, PGOV, CY, GR, TU
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005